

Basic principles of Type 2 Diabetes management

NICE update: NG28

NICE National Institute for
Health and Care Excellence

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DIABETES UK
KNOW DIABETES. FIGHT DIABETES.

 **SOUTH ASIAN HEALTH
FOUNDATION**

Conflicts of interest



'What about all those pretentious books you didn't read?'

NICE guidelines committee (2019 – 2023)

- Core member: Type 1 diabetes in adults: diagnosis and management NG17
- Core member: Type 2 diabetes in adults: management NG28
- Core member: Diabetes in pregnancy: management from preconception to the postnatal period NG3
- Co-opted member: Chronic kidney disease (specifically DKD) NG203

Cost of Diabetes

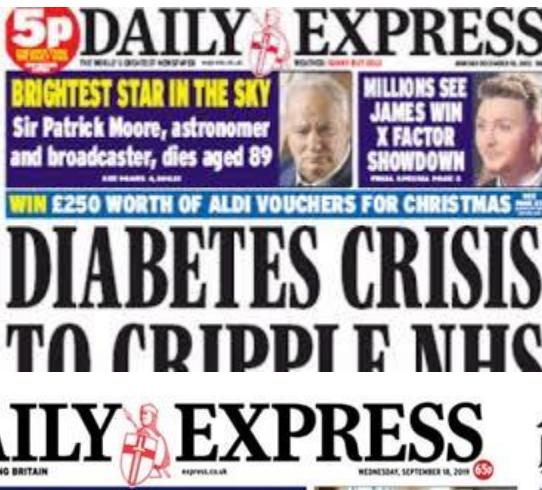
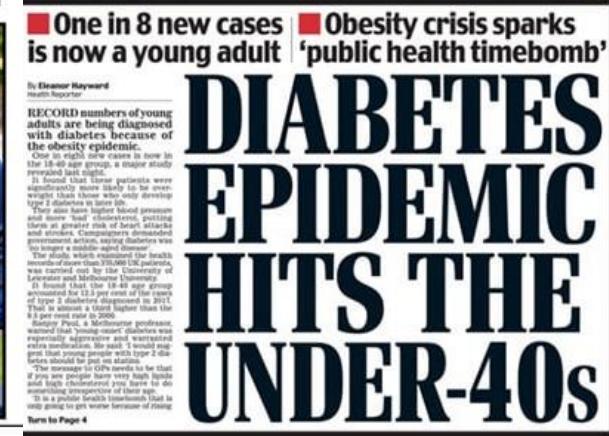
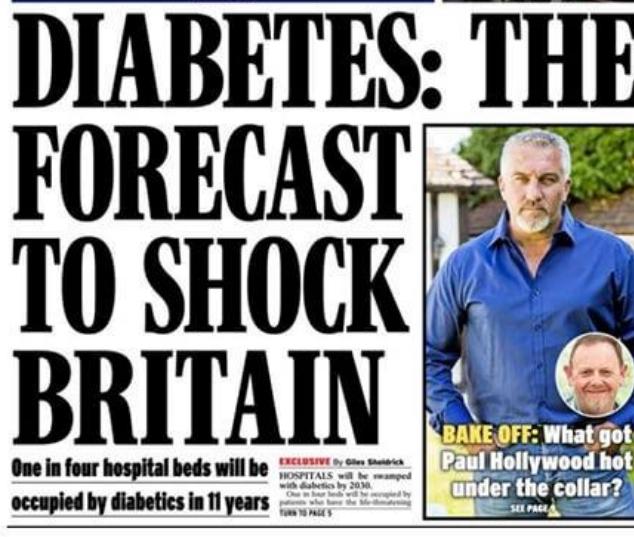
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NEWS

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Health

NHS faces 'diabetes time bomb'

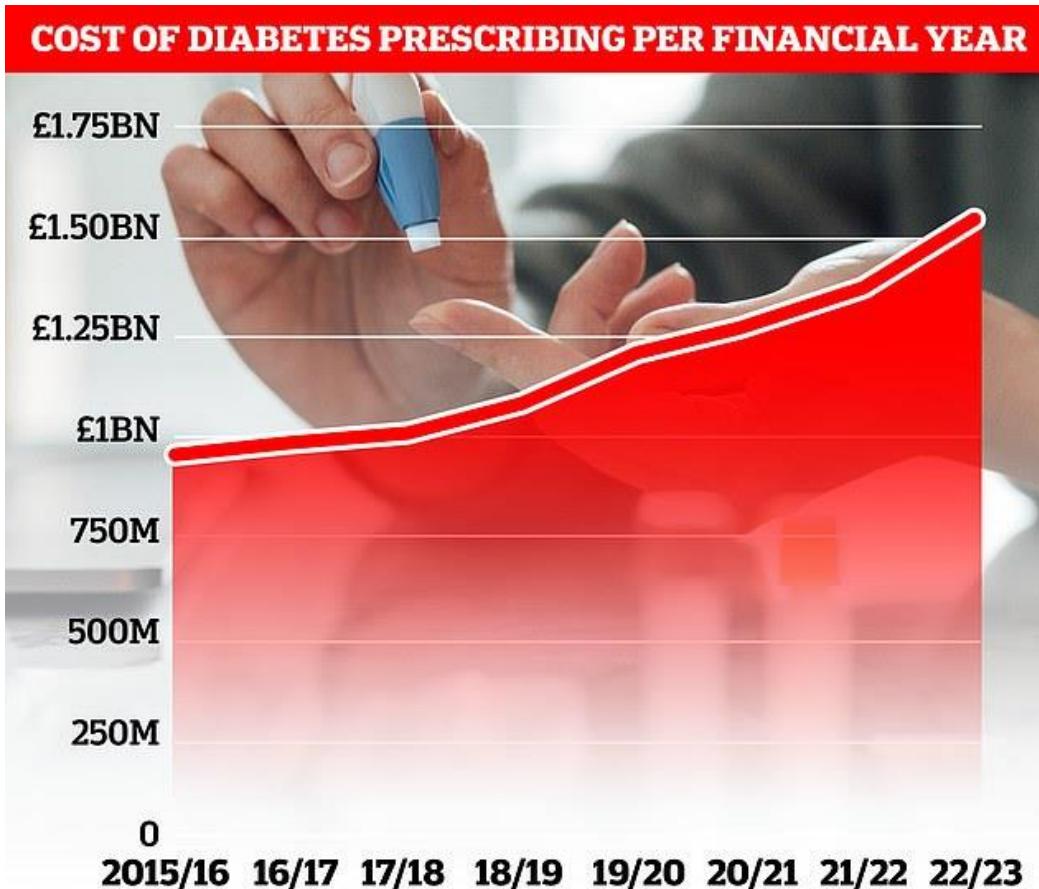


Estimation of the direct health and indirect societal costs of diabetes in the UK using a cost of illness model

Nick Hex¹  | Rachael MacDonald¹ | Jessica Pocock¹ | Barbara Uzdzinska¹ |
Matthew Taylor¹ | Marc Atkin² | Sarah H. Wild³  | Hannah Beba⁴  | Ross Jones⁵

- Study carried out by York Health Economics Consortium & commissioned by DUK
- **NHS spends £ 10.7 bn a year** on diabetes (USD 14.7 bn) → 2035 estimated to increase to £ 18 bn
- Globally: diabetes-related health expenditures (direct costs) **~\$ 1 trillion USD** - 11.5% of total global health spending
- Approx £ 4.4bn per yr: routine diabetes care:
 - Diagnosis/ diabetes appointments/ eye screening/ blood tests/ medications/ diabetes technology/ education and support programmes
- Every week diabetes leads to:
 - 2,990 cases of HF/ 930+ CVA/ 660 MI/ 184 amputations
- **Diabetes complications costs the UK healthcare system £ 6.2 bn a year**
 - 60% of overall costs of diabetes to the NHS
 - 6% of the UK health budget

Cost of treatment?



- Metformin:
 - £1
- Gliclazide:
 - £1.60
- Empagliflozin:
 - £35
- Mounjaro:
 - £85 - 120

The purpose of guidelines



To guide clinical decision making

- Distill all the evidence into actionable clinical choices

To grade the strength of recommendations

- Empowers healthcare professionals and patients to decide which choices are the most important

To guide regulators and payers in making interventions available

To highlight areas where evidence is lacking

National Institute for Health and Care Excellence

- Established in April 1999
- Provides guidance to NHS England & Wales
- Multiple work streams or 'centres' producing guidance

Centre for Public Health Excellence

Guidance on topics such as smoking cessation and obesity

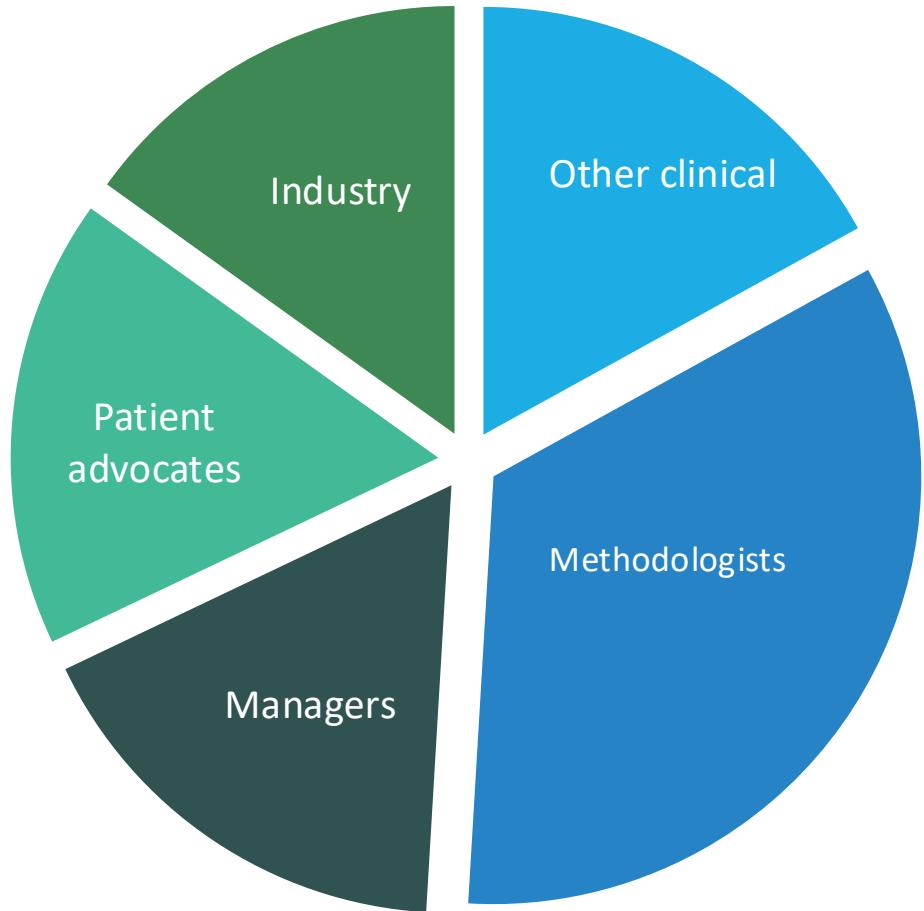
Centre for Clinical Practice

Clinical guidelines for the management of individual conditions, e.g. diabetes

Centre for Health Technology Evaluation

Technology appraisals
Interventional procedure guidance
Evaluation of medical diagnostic technology and 'medical technologies'/devices

Who is 'the decision maker'? Who sits on the Appraisal Committees?



Classification of Bryan et al. (2007); * NICE Website, June 2011

Multiple stakeholders provide critical evidence and commentary



Input from clinicians is critical:

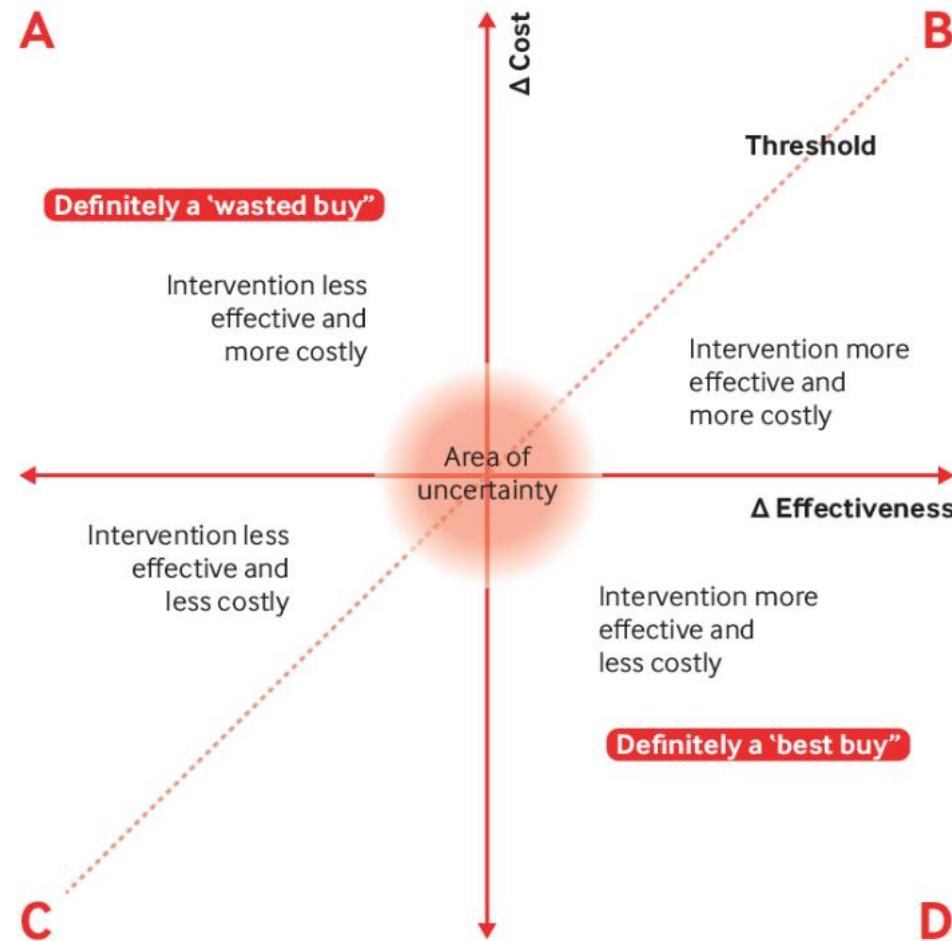
- Disease background (including epidemiology, natural disease history and patient subgroups)
- Current treatments ('comparator' technologies) and the likely role of the new technology
- Experience of use in routine practice, effectiveness and adverse events
- Impact on NHS service delivery, personnel and education, patients

Hierarchy of evidence

Level	Description
1++	High quality meta-analyses, systematic reviews of RCTs, or RCTs with a very low risk of bias
1+	Well conducted meta-analyses, systematic reviews of RCTs, or RCTs with a low risk of bias
1-	Meta-analyses, systematic reviews or RCTs, or RCTs with a high risk of bias
2++	High quality systematic reviews of case-control or cohort studies <i>or</i> High quality case-control or cohort studies with a very low risk of confounding, bias, or chance and a high probability that the relationship is causal
2+	Well conducted case-control or cohort studies with a low risk of confounding, bias, or chance and a moderate probability that the relationship is causal
2-	Case-control or cohort studies with a high risk of confounding, bias, or chance and a significant risk that the relationship is not causal
3	Non-analytic studies, e.g. case reports, case series
4	Expert opinion

How do we judge value-for-money?
How are costs and health effects drawn together?

Cost effectiveness paradigm

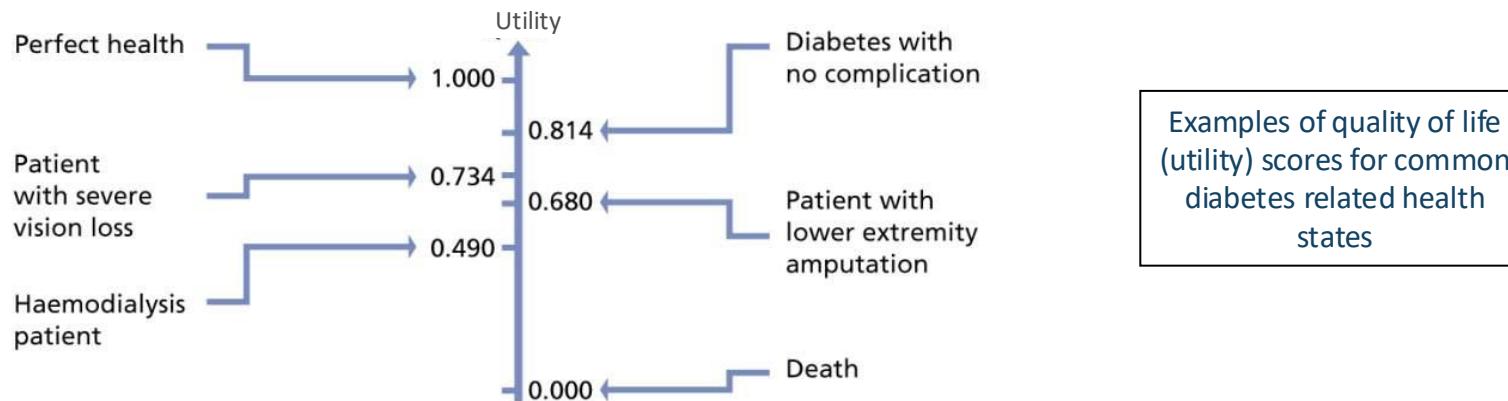


QoL values: examples

- From NICE evaluation of Lucentis
- Age-related macular degeneration
 - Full health (including sight) = 100%
 - Mild disease = 83%
 - Moderate disease = 73%
 - Severe disease = 57%

What is a QALY?

- A Quality Adjusted Life Year (QALY) is a factor of both the quality & quantity of life
- A QALY places a weight on time in different health states, and is a 'common currency' for comparing benefits gained from a variety of interventions on both quality of life and survival
- One QALY is the equivalent of one year in full health



- An example of a QALY calculation:

	New Drug	Existing Drug
Effectiveness	Gives an additional 2 years of life, at a utility of 0.8	Gives an additional 1.5 years of life, at a utility of 0.7
Total treatment costs	£25,000	£10,000
Total QALYs	$2 \times 0.8 = 1.6$	$1.5 \times 0.7 = 1.05$
Difference in QALYs	$1.6 - 1.05 = 0.55$	
Difference in costs	$£25,000 - £10,000 = £15,000$	
Cost per QALY	$£15,000 / 0.55 = £27,272$	

NICE Panel: Reviewing the evidence

What do the panel look at:

- Robustness of the evidence base (sufficient sample, more than one trial, broad inclusion criteria)
- Clinical trial design (pragmatic, prespecified SAP, attention to SAE)

Expectations:

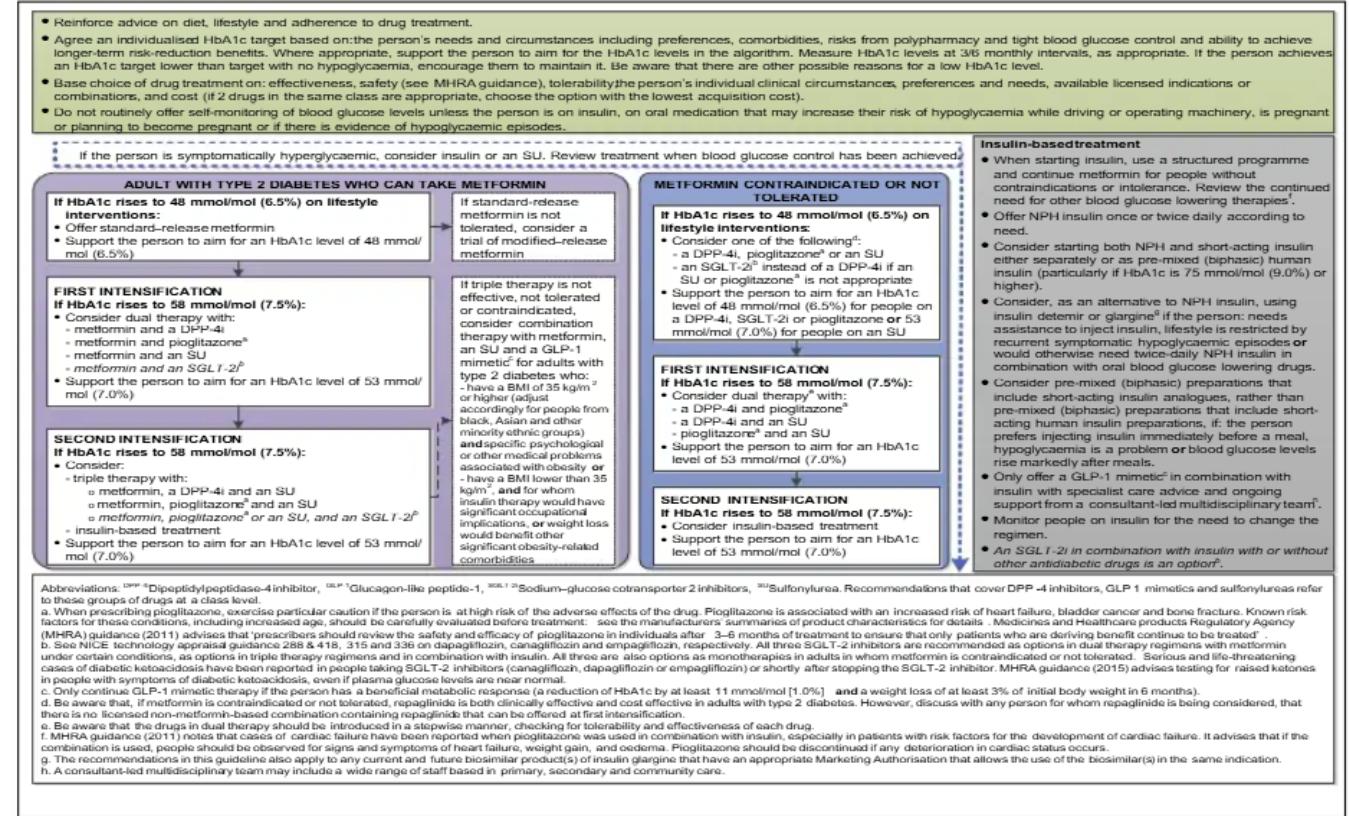
- Data quality
- Trial data summaries
- The economic model

Panel take Stakeholder comments into consideration

- Quality of comments
- Constructive, reasoned and considered

NICE guidelines 2015

NICE National Institute for
Health and Care Excellence



Primarily tailored to NHS:

1. Core Focus and Philosophy

- Glucose management
- Ensuring treatments cost-effective within the NHS
- Step-wise approach

2. Treatment Sequence and Drug Choice

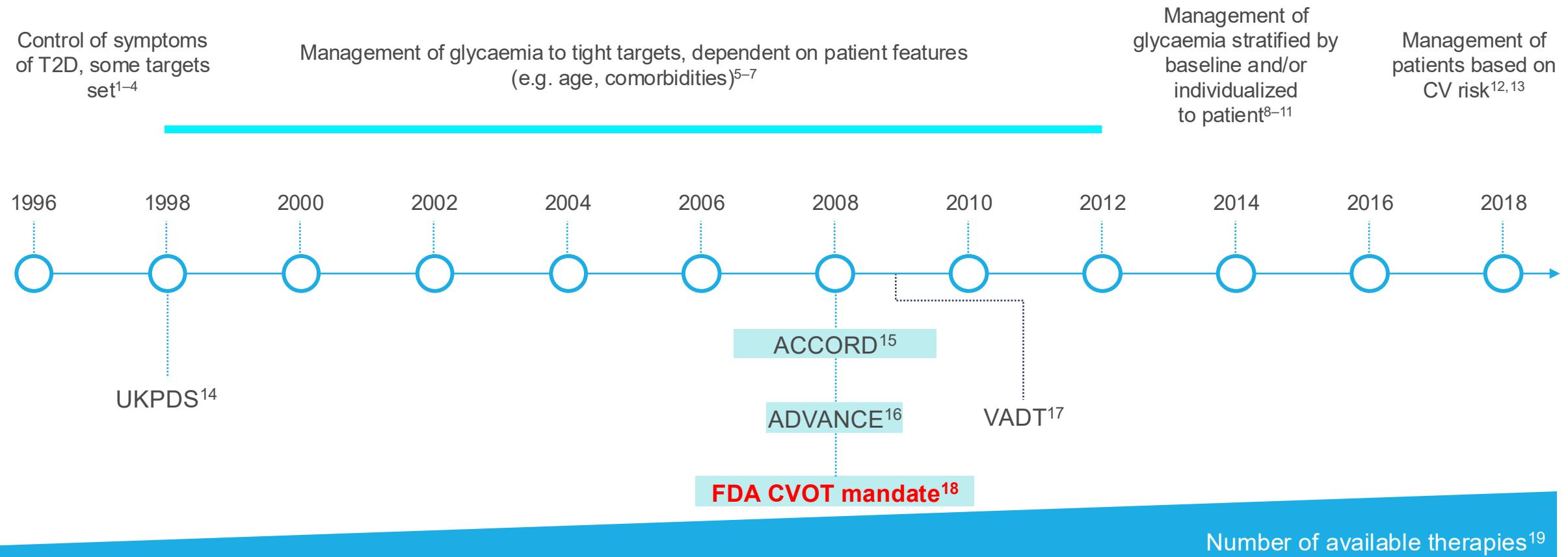
- First-Line: Metformin unless contraindicated
- Second-Line (After Metformin):
 - Sulfonylureas or DPP-4i
 - SGLT-2i and GLP-1RA: less favourable due to high costs

3. Patient Characteristics and Assessment

- Rigid criteria for certain medications (e.g. BMI for GLP-1RA)
- Recommended stopping drugs if a specific, high HbA1c reduction (e.g., 11 mmol/mol) not achieved within 6 months

The evolution of T2D glucose-lowering guidelines

Transition in focus of care over time

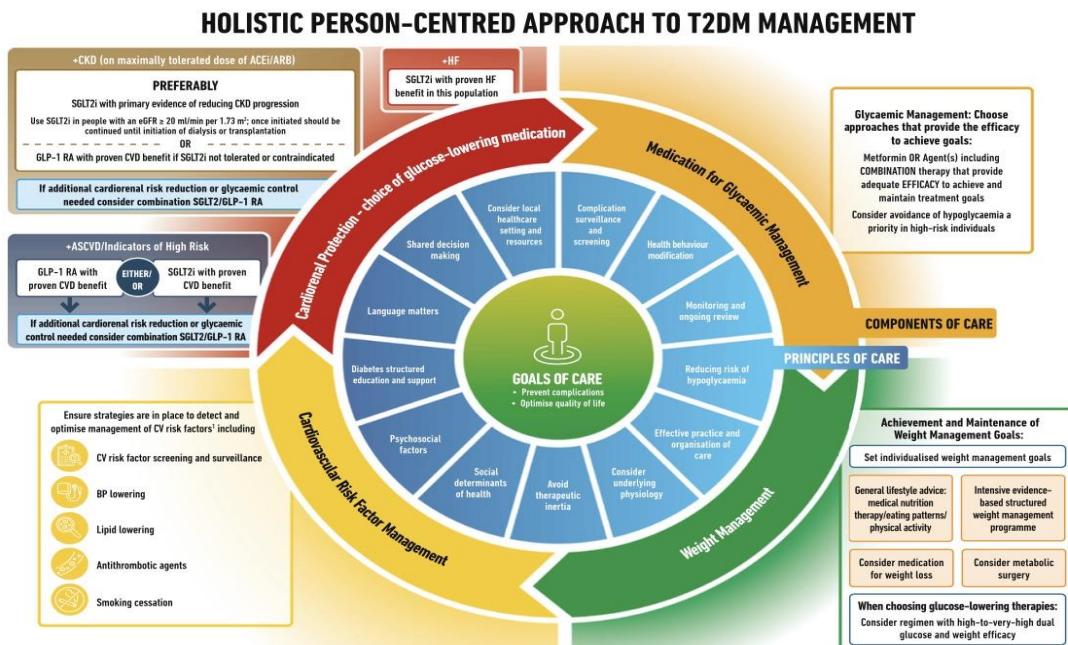
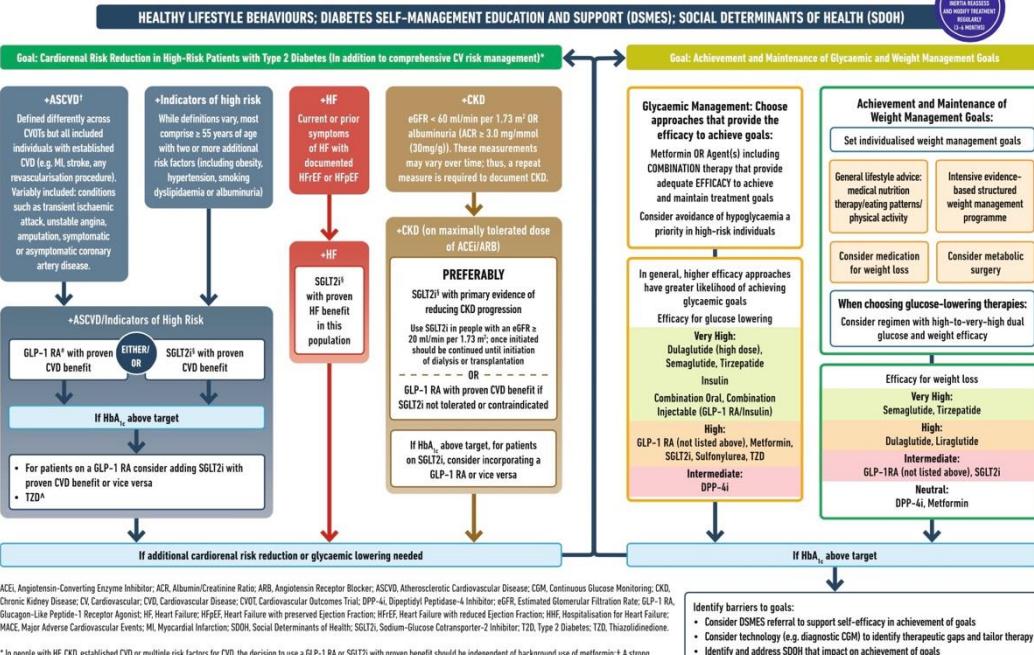




Management of hyperglycaemia in type 2 diabetes, 2022. A consensus report by the American Diabetes Association (ADA) and the European Association for the Study of Diabetes (EASD)

Melanie J. Davies ^{1,2} • Vanita R. Aroda ³ • Billy S. Collins ⁴ • Robert A. Gabbay ⁵ • Jennifer Green ⁶ • Nisa M. Maruthur ⁷  • Sylvia E. Rosas ⁸  • Stefano Del Prato ⁹  • Chantal Mathieu ¹⁰  • Geltrude Mingrone ^{11,12,13}  • Peter Rossing ^{14,15}  • Tsvetalina Tankova ¹⁶  • Apostolos Tsapas ^{17,18}  • John B. Buse ¹⁹ 

USE OF GLUCOSE-LOWERING MEDICATIONS IN THE MANAGEMENT OF TYPE 2 DIABETES



¹ American Diabetes Association Professional Practice Committee. 10. Cardiovascular Disease and Risk Management: Standards of Medical Care in Diabetes—2022. *Diabetes Care*. 2022 Jan;45(Suppl 1):S144–74.

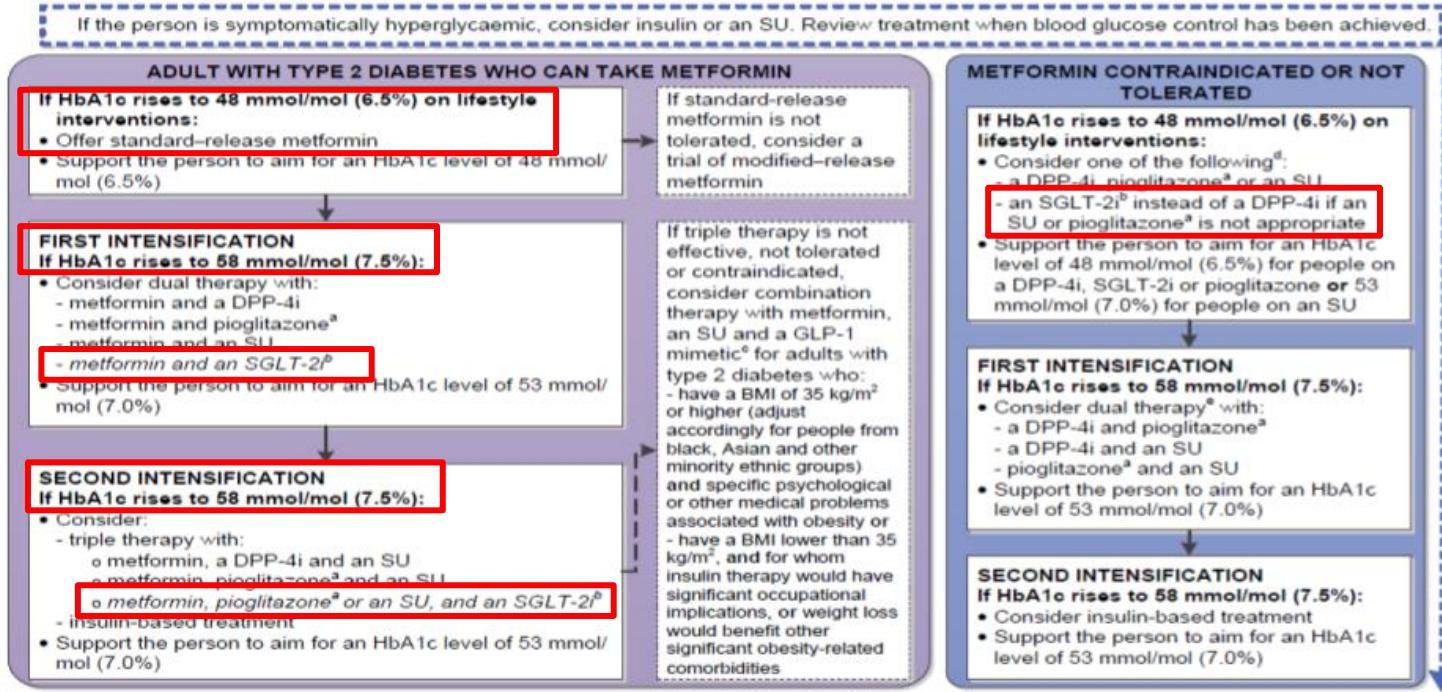
Fig. 4 Holistic person-centred approach to T2DM management

NICE guidelines (2015) vs EASD/ADA consensus

Feature	NICE Guidelines (UK)	EASD Guidelines (Intl.)
Primary Driver	Cost-effectiveness (NHS) & Step-wise control	Comorbidities & Personalized Risk-stratification
Philosophy	"One-size-fits-all" (traditional)	Individualized, patient-centered
Key Priority	Lowering HbA1c / Cost	Preventing cardiorenal complications
SGLT2i/GLP-1s	Second-line/Specific criteria	Early use (often second-line or sooner)
Discontinuation	Clear criteria (11 mmol/mol, 6 months)	No specific criteria; based on clinical judgment
Status	Legal/Systemic guidance for NHS	Expert consensus report

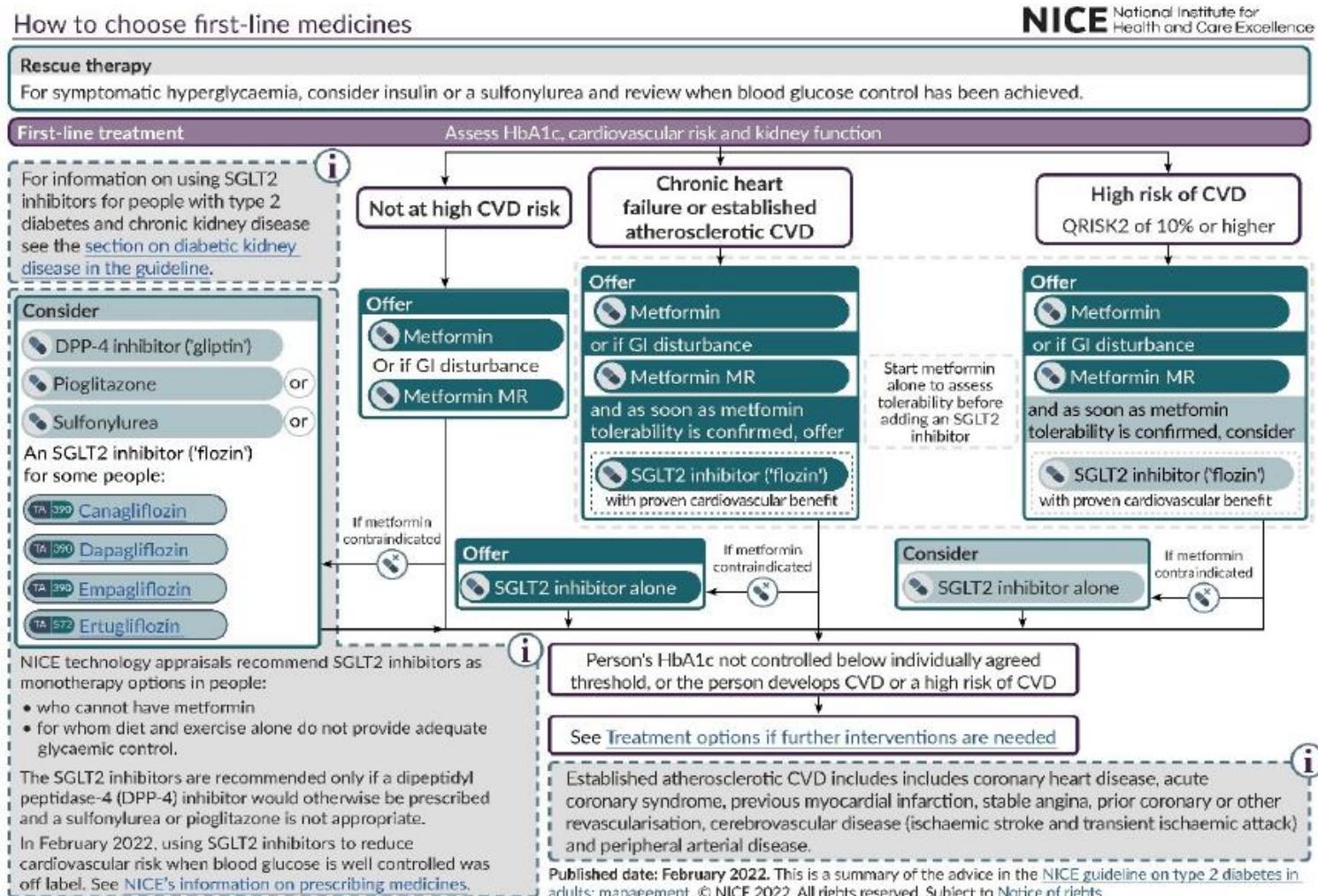
Previous 2015 NICE T2D guidelines were out of date, glucose focussed and very restrictive with respect to SGLT-2i

- Reinforce advice on diet, lifestyle and adherence to drug treatment.
- Agree an individualised HbA1c target based on: the person's needs and circumstances including preferences, comorbidities, risks from polypharmacy, longer-term risk-reduction benefits. Where appropriate, support the person to aim for the HbA1c levels in the algorithm. Measure HbA1c levels at 3/6 months. If an HbA1c target lower than target with no hypoglycaemia, encourage them to maintain it. Be aware that there are other possible reasons for a low HbA1c.
- Base choice of drug treatment on: effectiveness, safety (see MHRA guidance), tolerability, the person's individual clinical circumstances, preference, combinations, and cost (if 2 drugs in the same class are appropriate, choose the option with the lowest acquisition cost).
- Do not routinely offer self-monitoring of blood glucose levels unless the person is on insulin, on oral medication that may increase their risk of hypoglycaemia or planning to become pregnant or if there is evidence of hypoglycaemic episodes.



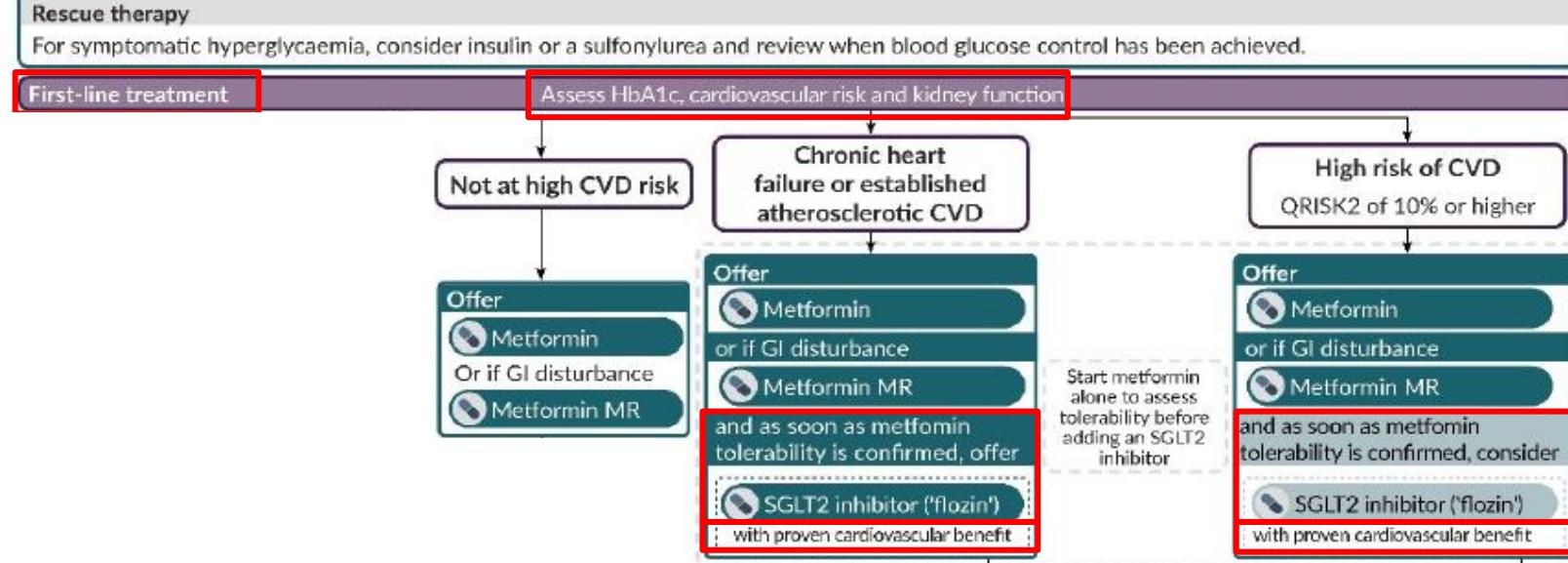
- Treatment change and intensification **dictated by HbA1c only**
- First line: only metformin**
- SGLT-2i recommended for consideration:
 - At first intensification**, as dual therapy + metformin **ONLY** if SU contraindicated
 - At second intensification**, as triple therapy **ONLY** in combination with metformin, + SU
 - When metformin is contraindicated/not tolerated instead of DPP-4i only if SU or pioglitazone is not appropriate**

Updated NG28 guidelines were a significant move 'from glucose to risk' & place SGLT-2i as a cornerstone of diabetes disease management



The updated guideline has several substantial and important changes vs the 2015 version

How to choose first-line medicines



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Focus on comprehensive
assessment and treatment from
diagnosis

Parallel assessment A1c, CV risk and
kidney function

SGLT-2i recommended as dual first
line with metformin

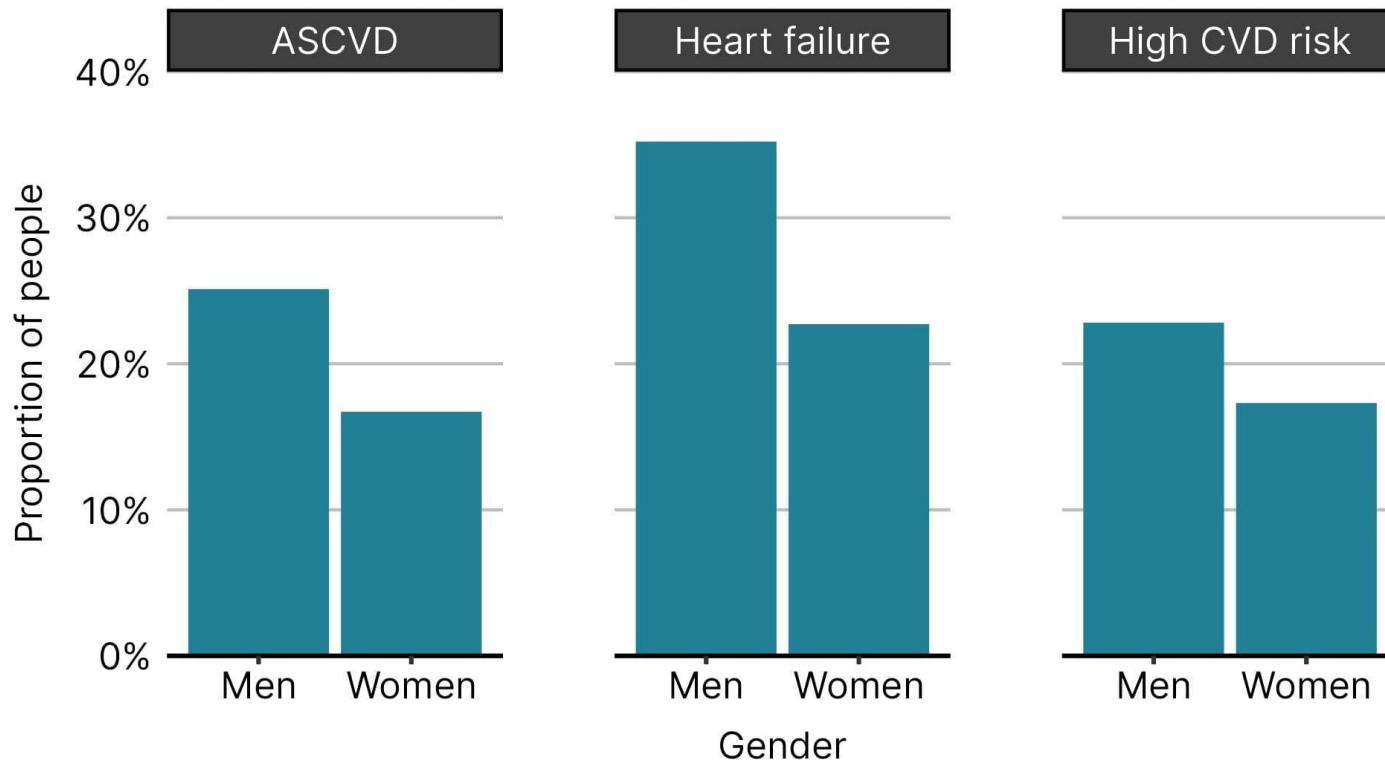
SGLT-2i with proven CV benefit now
recommended in >90% T2D pts

NICE analysis 2024

- Analysis of health records in England
- ~590,000 people
- Significant disparities in SGLT-2 inhibitor prescriptions for T2D in England
- **SGLT-2i not offered equitably across the UK**
- SGLT-2i under-prescribed:
 - Women
 - Older people
 - Black or Black British individuals
- Analysis of primary care data → proportion of people prescribed SGLT-2i low:
 - 1 in 5 people with co-morbid ASCVD/ at high risk of CVD had current prescription for SGLT-2i vs 1 in 3 pts with CHF

Inequality of access: Women less likely to have a current SGLT-2i prescription

Figure 2: Proportion of type 2 diabetes patients with an SGLT-2i prescription in England, by gender and comorbidity



Patients with co-morbid heart failure & current prescription:

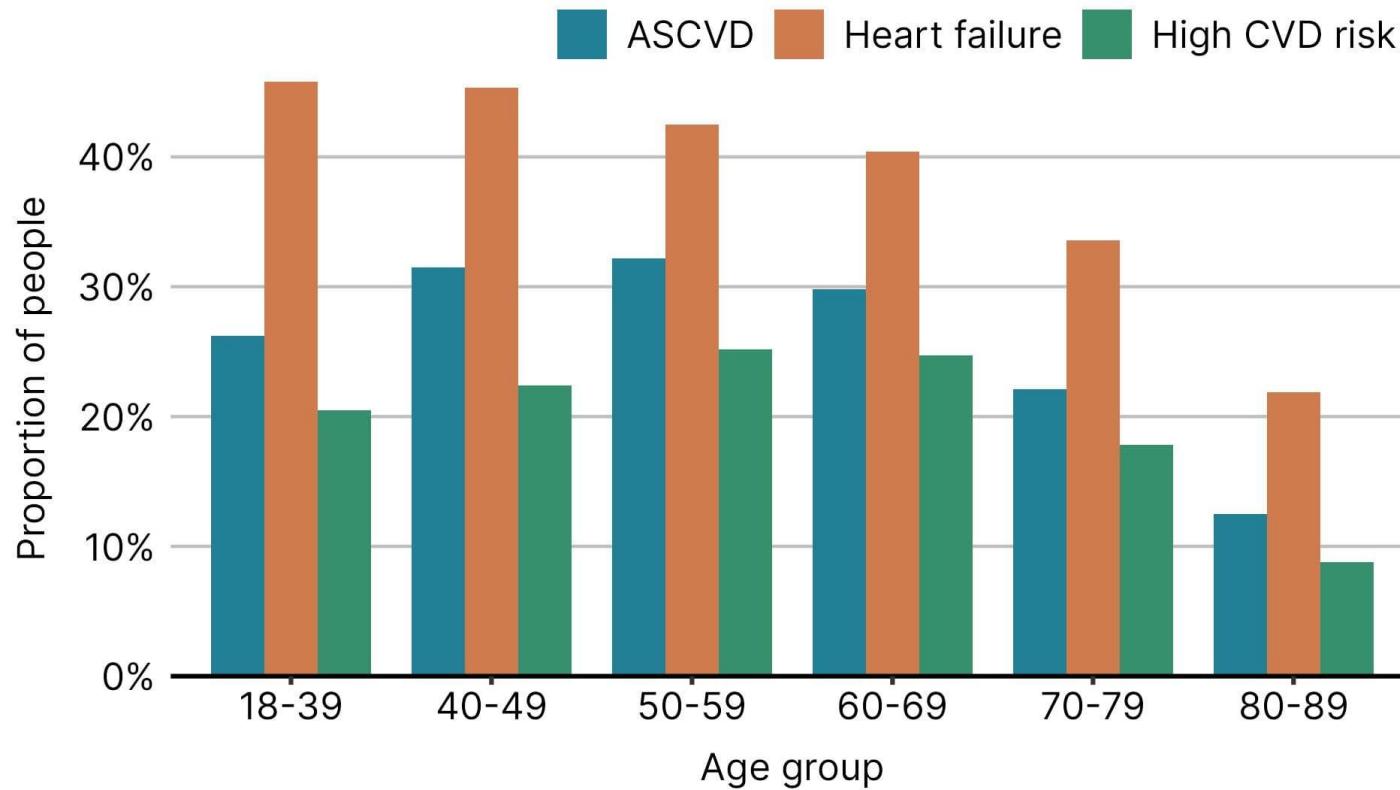
- 1 in 4 women (23%)
- 1 in 3 men (35%)

Similar pattern seen in women with ASCVD or high CVD risk

NB. UTIs & thrush/ Pregnancy & breast feeding which may contribute to lower use in women

Inequality of access: Older age groups less likely to have a current SGLT-2i prescription

Figure 1: Proportion of type 2 diabetes patients with an SGLT-2i prescription in England, by age group and comorbidity



People with ASCVD & current prescription:

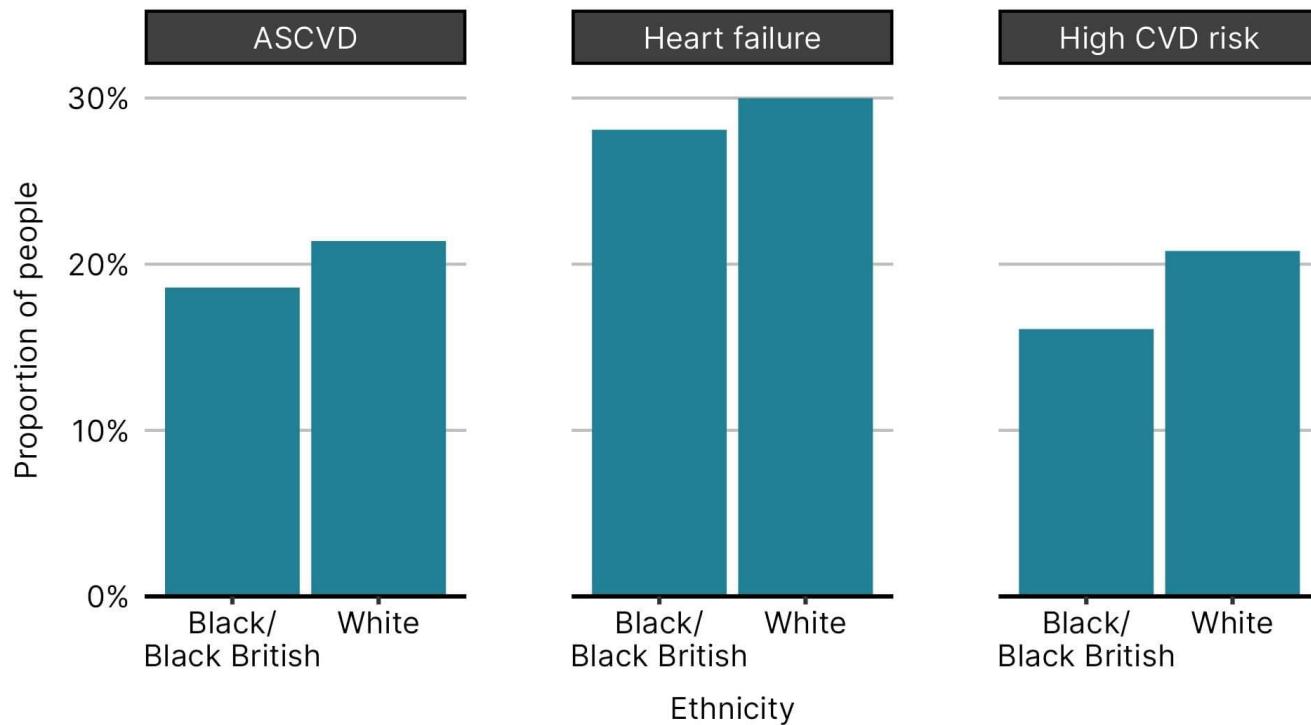
- 32% aged 50-59 yrs
- 13% aged 80-89 yrs

Similar age-related trends seen in people with heart failure or high CVD risk

NB. Polypharmacy/ resistance to switching

Inequality of access: Black or Black British less likely to have a current SGLT-2i prescription

Figure 3: Proportion of type 2 diabetes patients with an SGLT-2i prescription in England, by ethnicity and comorbidity



People with current prescription by gender

- Lower percentage Black/ Black British people
- vs
- White people had a prescription

All groups (ASCVD, CHF or high CVD risk)
Differences smaller than by age or gender

Patients with high CVD risk & current prescription:

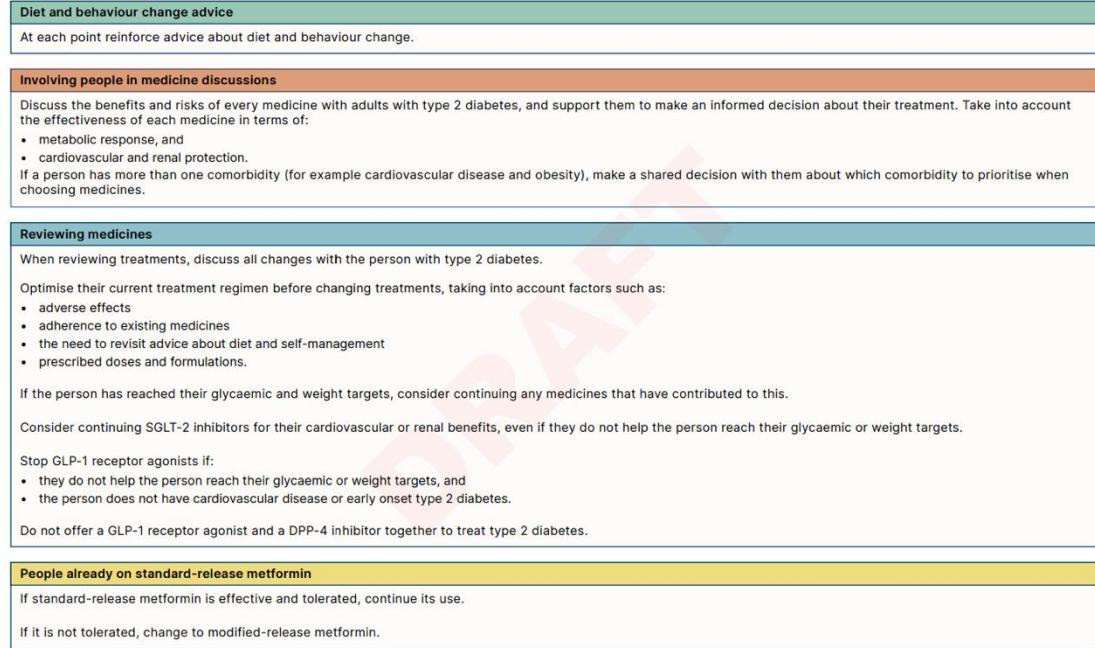
- 16% Black/ Black British people
- 21% White people

Odds of receiving prescriptions with ASCVD lower by:

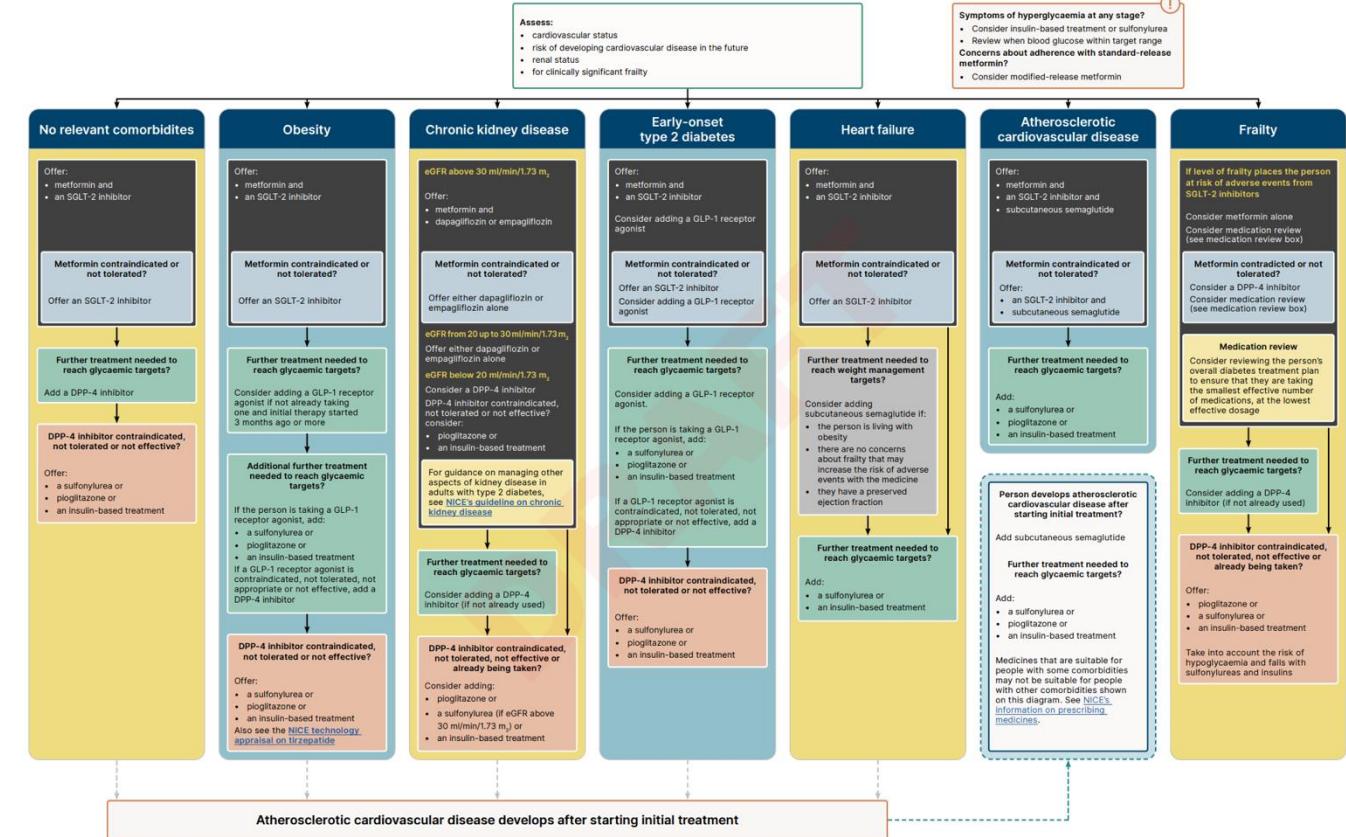
- 22% Black/ Black British people
- 15% Socioeconomically deprived

Update August 2025: Draft NICE NG28 guidelines

Type 2 diabetes in adults: choosing, reviewing and changing medicines



Type 2 diabetes in adults: choosing medicines for first line and further treatment



Update August 2025: Draft NICE NG28 guidelines

- Draft guideline introduces different treatment approaches based on:
 - Patient characteristics
 - Co-morbidities
- Shift towards a more personalised approach
- Moves away from a 'one-size-fits-all' approach
- Aligns closer with international (EASD) guidelines
- Aligns with NHS 10-Year Health Plan: shift from treatment to prevention

Type 2 diabetes in adults: choosing, reviewing and changing medicines

Diet and behaviour change advice

At each point reinforce advice about diet and behaviour change.

Involving people in medicine discussions

Discuss the benefits and risks of every medicine with adults with type 2 diabetes, and support them to make an informed decision about their treatment. Take into account the effectiveness of each medicine in terms of:

- metabolic response, and
- cardiovascular and renal protection.

If a person has more than one comorbidity (for example cardiovascular disease and obesity), make a shared decision with them about which comorbidity to prioritise when choosing medicines.

Reviewing medicines

When reviewing treatments, discuss all changes with the person with type 2 diabetes.

Optimise their current treatment regimen before changing treatments, taking into account factors such as:

- adverse effects
- adherence to existing medicines
- the need to revisit advice about diet and self-management
- prescribed doses and formulations.

If the person has reached their glycaemic and weight targets, consider continuing any medicines that have contributed to this.

Consider continuing SGLT-2 inhibitors for their cardiovascular or renal benefits, even if they do not help the person reach their glycaemic or weight targets.

Stop GLP-1 receptor agonists if:

- they do not help the person reach their glycaemic or weight targets, and
- the person does not have cardiovascular disease or early onset type 2 diabetes.

Do not offer a GLP-1 receptor agonist and a DPP-4 inhibitor together to treat type 2 diabetes.

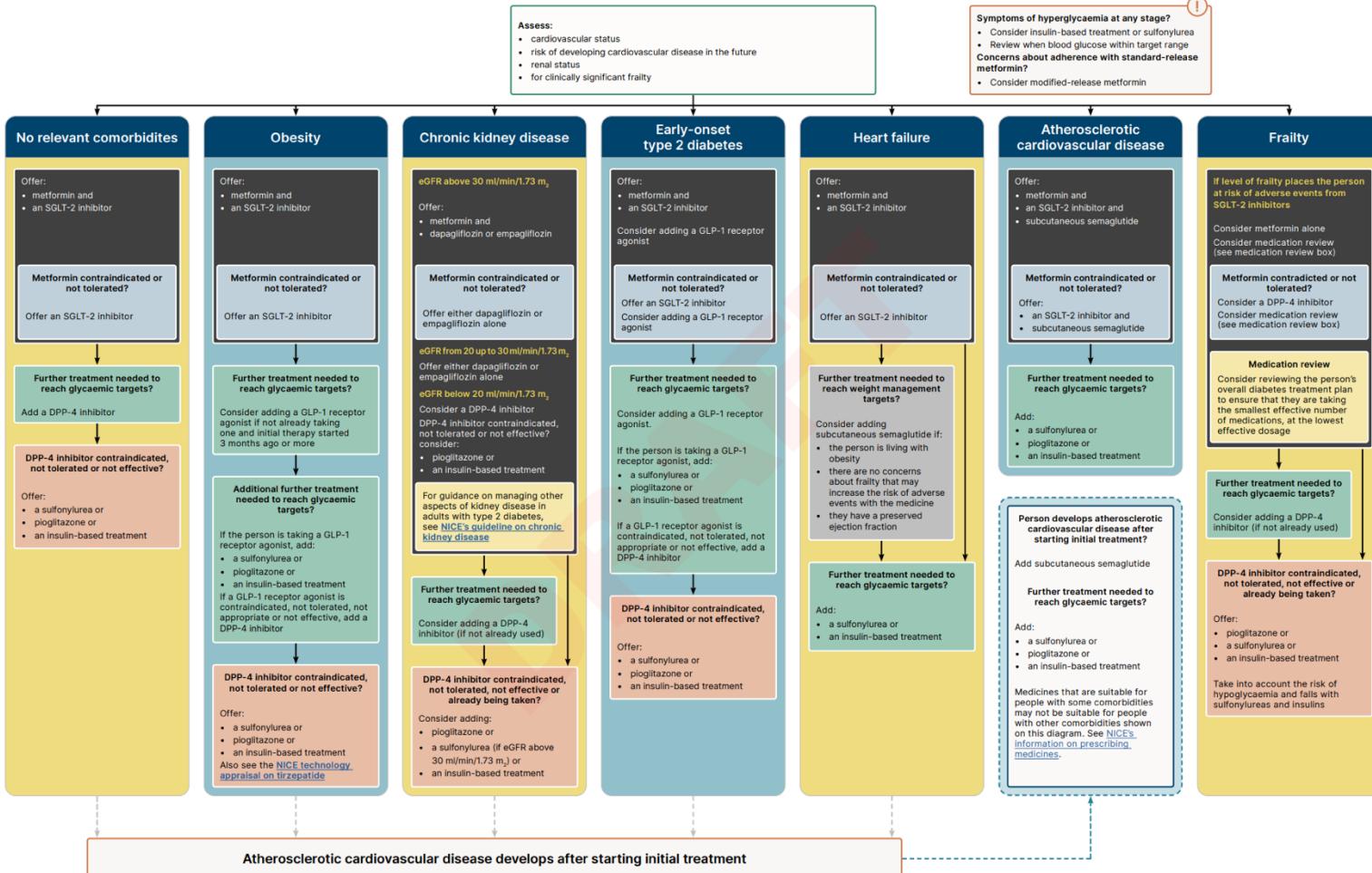
People already on standard-release metformin

If standard-release metformin is effective and tolerated, continue its use.

If it is not tolerated, change to modified-release metformin.

Update August 2025: Draft NICE NG28 guidelines

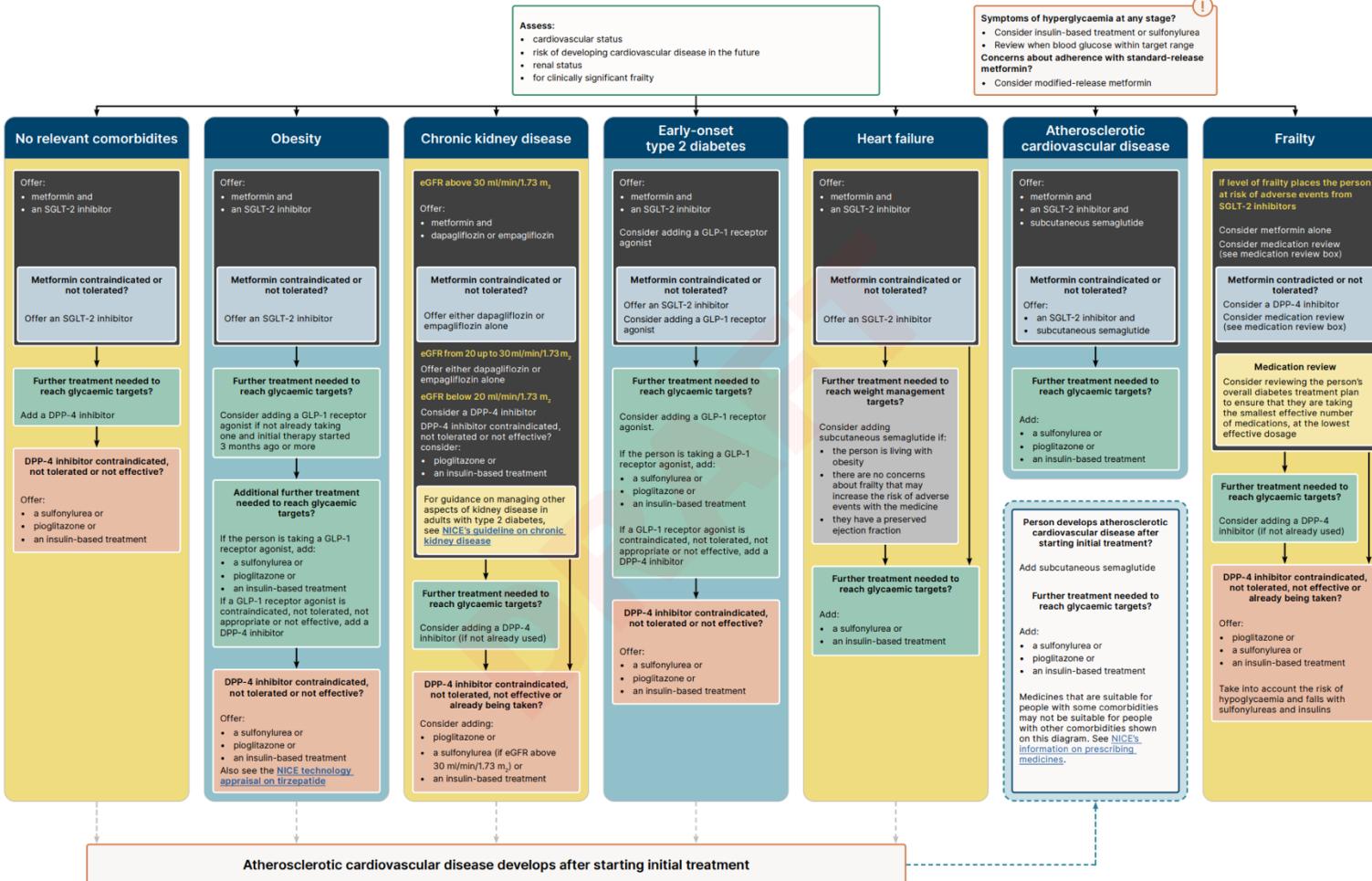
Type 2 diabetes in adults: choosing medicines for first line and further treatment



- › SGLT-2i moved from 2nd → 1st choice treatment
- › SGLT-2i: joint 1st line treatment + Metformin
- › Metformin intolerant → commence SGLT-2i alone
- › More patients benefit from GLP-1RA

Update August 2025: Draft NICE NG28 guidelines

Type 2 diabetes in adults: choosing medicines for first line and further treatment



- Adults with cardiovascular disease:**
 - triple therapy including GLP-1RA
- Adults with early onset T2D:**
 - dual therapy before GLP-1RA considered
- People living with obesity:**
 - specific treatment combinations
- People with DKD:**
 - tailored recommendations based on renal function
- Adults with frailty:**
 - considered for metformin alone initially

Professor Jonathan Benger NICE deputy chief executive and chief medical officer

“This represents a significant evolution in how we approach type 2 diabetes treatment. We're moving beyond simply managing blood sugar to taking a holistic view of a person's health, particularly their cardiovascular and kidney health”

NICE National Institute for
Health and Care Excellence

Thank you

ANY QUESTIONS?

